Oklahoma Board of Corrections

REGULAR MEETING

September 4, 2019

Oklahoma Department of Corrections
Oklahoma City, Oklahoma
OKLAHOMA BOARD OF CORRECTIONS
REGULAR MEETING AGENDA
Oklahoma Department of Corrections
3400 N Martin Luther King Ave
Oklahoma City, OK 73111
1:00 PM on September 4, 2019

ITEM                     PRESENTER
1. Call to Order
   A. Pledge of Allegiance
   B. Roll Call

2. Approval of Board of Corrections Regular Meeting Minutes for:
   A. August 14, 2019

3. Vice-Chairman Election

4. Chairman’s Comments

5. Director’s Update
   Scott Crow, Director DOC

6. Overview of Mental Health Services and Needs
   Dr. Janna Morgan, Chief Mental Health Officer Mental Health Services

7. New Business

8. Approval to Enter into Executive Session
   David Cincotta, General Counsel

   Pursuant to 25 O.S. § 307(B)(9), the Board of Corrections may discuss in Executive Session matters involving safety and security at state penal institutions or correctional facilities used to house state inmates.

   A. Discussion of security strategies being used and considered by the agency in combatting the introduction of contraband at penal institutions.
   B. Discussion of the agency’s use of long-term administrative segregation and strategies to improve utilization of segregated housing units.

9. Approval to Return from Executive Session

10. Adjournment

The next regular meeting of the Board of Corrections will be held at 1:00 PM on Wednesday, October 16, 2019, at the Oklahoma Department of Corrections in Oklahoma City, Oklahoma.

Updated on 9/03/2019 12:35 PM
Item #2
OKLAHOMA BOARD OF CORRECTIONS
REGULAR MEETING MINUTES
August 14, 2019

1. Call to Order
Chair Steven Harpe called the regular meeting of the Oklahoma Board of Corrections (BOC) to order at 1:01 PM on Wednesday, August 14, 2019, at the Oklahoma Department of Corrections (ODOC), 3400 North Martin Luther King Avenue, in Oklahoma City, Oklahoma.

The meeting was preceded by advance notice of the date, time, and place, filed with the Oklahoma Secretary of State on October 31, 2018. An amended meeting notice changing the time was posted with the Oklahoma Secretary of State on May 1, 2019. An announcement was also given at least twenty-four (24) hours in advance by posting notice of the date, time, place, and agenda of the meeting at 9:45 AM on Monday, August 12, 2019, at the principal office of the ODOC, located at 3400 North Martin Luther King Avenue in Oklahoma City, Oklahoma.

A. Pledge of Allegiance
Chair Harpe led the meeting attendees in reciting the pledge of allegiance to the United States Flag.

B. Roll Call
Chair Harpe asked the clerk to call the roll:

Betty Gesell Present Michael W. Roach Present
Joseph Griffin Present T. Hastings Siegfried Present
Steven Harpe Present Rodney Thornton Present
Lynn Haueter Present Daryl Woodard Present
Dr. Kathryn LaFortune Present

Calling of the roll reflected a quorum was present.

2. Approval of Board of Corrections Regular Meeting Minutes for June 12, 2019
Chair Harpe noted the members had previously received the meeting minutes for June 12, 2019, and he requested a motion to approve. Mr. Siegried stated after reviewing the minutes, he noticed his vote for the election of vice-chair was inaccurately recorded by the minutes clerk as “yes” but should have been “abstain.” With this change, the voting for vice-chair becomes a tie and the election of Mr. Siegfried is void.
Mr. Roach noted his vote for secretary was also recorded as “yes” but should have been “abstain.” Mr. Griffin noted his vote for secretary was recorded as “yes” but should have been “no.” However, with these amendments, Mr. Roach’s election as secretary still stands by majority vote. The amendments will be made in the meeting minutes for June 12 to reflect the appropriate votes. Election of a vice-chair will be added to the agenda for the next BOC Meeting.

**Motion:** Mr. Woodard made a motion to approve the minutes with the noted amendments; Mr. Siegfried seconded the motion. **Results:** Ms. Gesell – yes; Mr. Griffin – yes; Mr. Harpe – yes; Mr. Haueter – yes; Ms. LaFortune – yes; Mr. Roach – yes; Mr. Siegfried – yes; Mr. Thornton – yes; Mr. Woodard – yes.

The meeting minutes with noted amendments was approved by majority vote. There was no further discussion on this item.

3. **Introduction of Lynn Haueter, Board of Corrections Member**

Chair Harpe introduced Mr. Haueter as the new appointee to the BOC, replacing Mr. Reginald Hines. Mr. Haueter greeted the other members and provided his professional background information.

4. **Consideration and Approval of Committee Structure**

   A. Alignment of the Technology function under the Audit and Finance Committee

   B. Standing Committees:

   i. Executive
   ii. Audit/Finance (with a technology focus)
   iii. Population/Private Prisons
   iv. Public Policy/Affairs
   v. Criminal Justice

Chair Harpe noted the BOC had previously approved to create a Technology Committee to focus on the technology needs of the agency. After consideration, he stated he believes the Technology Committee will need to closely interact with the Audit/Finance Committee and he recommended combining the two committees into one. He requested a motion to approve the Audit/Finance Committee (with a technology focus).

**Motion:** Mr. Siegfried made a motion to combine the Technology Committee with the Audit/Finance Committee; Mr. Griffin seconded the motion. **Results:** Ms. Gesell – yes; Mr. Griffin – yes; Mr. Harpe – yes; Mr. Haueter – yes; Ms. LaFortune – yes; Mr. Roach – yes; Mr. Siegfried – yes; Mr. Thornton – yes; Mr. Woodard – yes.

The Audit/Finance Committee (with a technology focus) was approved by majority vote.

5. **Consideration and Approval of Executive Committee Structure**

   A. Modify current structure to be:

   i. Board of Corrections Chair
ii. Audit/Finance Chair
iii. Population/Private Prisons Chair
iv. Public Policy/Affairs Chair
v. Criminal Justice Chair

Chair Harpe recommended the Executive Committee to be comprised of the chairs of each committee to facilitate open communication. Members discussed reasons for the change, noting the pros and cons, and how this structure will allow direct communication of any committee discussion and activities to the chair. After discussion, Chair Harpe requested a motion to approve the Executive Committee structure as presented to the members.

**Motion:** Mr. Thornton made a motion for the Executive Committee structure to be comprised of the chairs of each committee; Mr. Woodard seconded the motion. **Results:** Ms. Gesell – yes; Mr. Griffin – yes; Mr. Harpe – yes; Mr. Haueter – yes; Ms. LaFortune – yes; Mr. Roach – no; Mr. Siegfried – no; Mr. Thornton – yes; Mr. Woodard – yes.

The Executive Committee structure was approved by majority vote. There was no further discussion.

6. Announcement of Committee Membership Assignments
Chair Harpe requested this item be tabled until the next BOC Meeting.

7. Interim Director’s Comments
   A. ODOC Operational Overview

   Interim Director Crow stated the Request for Proposal (RFP) for the new Offender Management System is currently active and questions from interested vendors are being handled by ODOC staff. The RFP will close in the next month and based on the bids received, selection of vendors will be made for further review of their proposal. Mr. Mike Carpenter, former warden of the Oklahoma State Penitentiary, was named as the project manager for this process.

   The $116.5 million bond projects continue to progress. As of this date, $67.8 million has been spent to fund the various 108 construction and maintenance projects across the state; of those, 18 projects have been completed.

   Mr. Donnie Anderson was appointed as the Inspector General effective August 1, 2019. The agency is currently accepting applications for a chief financial officer and should soon have that position filled.

   ODOC has operated two correctional officer training academies for the last several years. The Wilson Training Academy and the Satellite Training Academy in McAlester have been valuable resources for the agency. However, the satellite academy will be discontinued and all cadet training will now be provided at the Wilson Training Academy.
Director Crow as well as other ODOC staff attended and spoke at the Oklahoma Sheriffs’ Association on August 8, 2019. Staff hope this will be the first of many meetings to build a productive working relationship between sheriffs and the ODOC. Director Crow also met with the Oklahoma Pardon and Parole Board to foster open communication between the two agencies.

Staff with the ODOC Fugitive Apprehension and Investigations unit met with the Oklahoma Department of Emergency Management to facilitate communication and learn what resources are available throughout the state to assist with emergencies such as natural disasters which could occur at ODOC locations.

Members discussed criminal justice reform and the continued need for beds, as well as any proposed legislation to decriminalize certain crimes. Members discussed the commutation and release of those affected by SQ780. A correctional officer staffing analysis is currently underway with Mr. Greg Williams, Interim Chief of Operations, overseeing the project. Members discussed the relationship between the need for beds and the staffing analysis impacting the management of the inmate population.

ODOC recently implemented several programs to assist with management of the agency. Asset Panda is an asset management and inventory tracking system. This program replaces the paper system used for years and will be more efficient as well as quicker for auditing processes. Upkeep Maintenance Software was implemented within ODOC to increase asset uptime, reduce breakdowns, and improve the work order process. Of the agency’s 24 facilities, 18 are currently using the program. FleetFocus M5 was also implemented to assist with managing the agency’s vehicles. ODOC has approximately 1,000 vehicles within its fleet and this program will help extend the useful life of the agency’s vehicles.

B. ODOC Technology Review
Director Crow introduced Mr. Matt Singleton, Chief Information Security Officer, from the Office of Management and Enterprise Services (OMES). Mr. Singleton provided information on the collaboration between OMES and ODOC to assist with the agency’s technology needs.

D. Notification of emergency purchase to repair emergency generators after an electrical surge at the William Key Correctional Center on June 16, 2019
Early on June 16, 2019, William Key Correctional Center lost all power due to severe storms with extreme lightning and high winds forcing the backup generators to power up. During the power transfer to the generators, some type of electrical surge caused the generators in the power house (Boiler room), Housing unit A and the segregated housing unit (SHU) to fail. These two generators had to be diagnosed to identify the damage and be repaired. Further diagnostic testing was performed on June 17.
A generator was rented from United Rentals (OKC) to provide emergency electrical power to medical and the facility food service building. Once Northwest electric restored the main power source to the facility, the northeast grid of the facility was still without power. After assessing this issue by the facility maintenance, it was decided that an electrical contractor must be utilized to diagnose the issue. At approximately 9:00 AM on June 16, Moyer Electric arrived at the facility to diagnose and restore the electrical power; by 6:15 PM that day all power was restored to normal operations.

Total costs for this emergency was $3,020.92 with Moyer Electric.

E. Notification of emergency purchase to repair dike failure at the Oklahoma State Penitentiary on July 3, 2019
A large hole developed in the dike located at the Oklahoma State Penitentiary, causing water to flow through the dike. The water flow erosion underneath the road that runs across the top of the dike. A contractor was called out to access the situation and is currently devising a plan of action for the repairs. The dike was in danger of failing which could potentially flood to the Agri-Service land.

Total costs for this emergency were $8,970 with Built Right Construction.

At 2:01 PM, a total power failure occurred in the building. The meeting continued without pause.

Members inquired about the threshold of the director’s authority to approve emergency purchases. Discussion followed with staff providing the statutory requirements for the director to authorize purchase without BOC approval.

C. Discussion and Approval to Initiate ODOC Information Technology Risk Assessment
(This item was overlooked on the agenda but brought back into the discussion at this time.) Chair Harpe stated this item was placed on the agenda so the agency can allocate resources within ODOC to partner with OMES and conduct a risk assessment of the agency’s information technology needs. Chair Harpe requested a motion to initiate an Information Technology Risk Assessment.

Motion: Mr. Roach made a motion to approve a risk assessment; Mr. Haueter seconded the motion. Results: Ms. Gesell – yes; Mr. Griffin – yes; Mr. Harpe – yes; Mr. Haueter – yes; Ms. LaFortune – yes; Mr. Roach – yes; Mr. Siegfried – yes; Mr. Thornton – yes; Mr. Woodard – yes.

The ODOC Information Technology Risk Assessment was approved by majority vote. There was no further discussion.

8. Overview of Healthcare Services Staffing and Wages
Mr. Clint Castleberry, Director of Health Services, provided an overview of Health Services’ staffing and wages. Discussion followed regarding private prison medical staff, aging inmate population, chronic health care, credentialing of medical staff, etc.

*Interim Director Crow exited the meeting at 2:28 PM, returning at 2:30 PM.*

Discussion also included the compensation data available for health services staff as compared to the public sector. Pay scales for contract employees as opposed to the pay scale for full-time employees was discussed extensively. Members indicated they are receptive to a comprehensive staffing study for Health Services. There was no further discussion.

9. **Overview of Program Services Management and Available Programs within ODOC Facilities**

Mr. Nate Brown, Director of Program Services, presented an overview of the Program Services unit, discussing how programs are developed and reviewed for implementation.

*Mr. Siegfried exited the meeting at 2:47 PM, returning at 2:49 PM.*

Each inmate, when processed through assessment and reception, is assessed for core program needs through exams and tests. Core programming for the inmate addresses their criminogenic needs.

*Mr. Woodard exited the meeting at 2:55 PM, returning at 2:59 PM.*

Information provided on substance abuse treatment and cognitive behavior treatment programs as well as vocational training, which is available at twelve facilities. Members discussed the various types of skills training available and graduation numbers from the program.

*Mr. Griffin exited the meeting at 3:09 PM, returning at 3:17 PM. Electrical power was restored to the building at 3:12 PM.*

Reentry procedures for discharging inmates was discussed which includes identification, housing, transportation, finances, program referrals, etc. Inmates discharge to various locations within the state including rural communities and not all will have access to the same resources as those returning major cities. Members also discussed the various opportunities for volunteers to provide ministry services and programs to the inmate population.

There was no further discussion.

10. **Budget Overview**

Ms. Ashlee Clemmons, Director of Business Services, provided information on the budget process for the agency including preparation within the agency, review and
approval of the annual budget request by the BOC, and submission of budget request to the legislature for approval. Discussion also included information on the budget work program once appropriations are received, payroll funding, monitoring of spending by the various units and facilities, and supplemental funding.

Mr. Griffin exited the meeting at 3:56 PM, returning at 4:15 PM. Mr. Siegfried exited the meeting at 4:04 PM, returning at 4:07 PM. Mr. Woodard exited the meeting at 4:14 PM, returning at 4:16 PM.

11. New Business
There was no new business.

12. Announcements
Chair Harpe welcomed Inspector General Anderson to the agency. Capitol leadership is working with the BOC and ODOC staff to replace some of the agency’s outdated prisons with new prisons. BOC members should submit their agenda items to Chair Harpe for inclusion during the next meeting.

13. Approval to Enter into Executive Session
   A. Discussion of security strategies being used and considered by the agency in combatting the introduction of contraband and escapes at penal institutions
   B. Homicide of inmate Rosco Craig #737554 at the Davis Correctional Facility on June 24, 2019 (case number IG 19-0144)
Mr. Cincotta advised that the items listed on the agenda would require adjournment to Executive Session for engaging in confidential communications between the BOC and its attorney. He recommended Chair Harpe entertain a motion to enter into Executive Session.

   **Motion:** Mr. Roach made a motion to enter into Executive Session; Ms. LaFortune seconded the motion. **Results:** Ms. Gesell – yes; Mr. Griffin – yes; Mr. Harpe – yes; Mr. Haueter – yes; Ms. LaFortune – yes; Mr. Roach – yes; Mr. Siegfried – yes; Mr. Thornton – yes; Mr. Woodard – yes.

By majority vote, the BOC entered into Executive Session at 4:23 PM.

14. Approval to Return from Executive Session
The BOC returned to the meeting room at 5:27 PM and Mr. Cincotta advised of the approval needed to return from Executive Session.

   **Motion:** Mr. Roach made a motion to enter into Executive Session; Ms. LaFortune seconded the motion. **Results:** Ms. Gesell – yes; Mr. Griffin – yes; Mr. Harpe – yes; Mr. Haueter – yes; Ms. LaFortune – yes; Mr. Roach – yes; Mr. Siegfried – yes; Mr. Thornton – yes; Mr. Woodard – yes.

The return from Executive Session was approved by majority vote and the meeting resumed at 5:28 PM.
14. **Adjournment**

There being no further business to discuss, the meeting was adjourned at 5:28 PM.

Submitted to the Board of Corrections by:

__________________________  ______________________
Kimberley Owen, Minutes Clerk       Date
I hereby certify that these minutes were duly approved by the Board of Corrections on August 14, 2019, in which a quorum was present and voting.

Michael W. Roach, Secretary
Board of Corrections
Mental Health Services

Qualified Mental Health Professionals (Psychiatrists, Psychologists, Social Workers, Counseling Clinicians, Social Service Specialists)

- Joseph Harp Correctional Center- Medium Security Mental Health Unit, Intermediate Care Housing Unit, Habilitation Program (Males)

- Mabel Basset Correctional Center- Medium Security Mental Health Unit (Females)

- Re-entry Services Available through Partnership with the Oklahoma Department of Mental Health & Substance Abuse Services Health
# Mental Health Classification Levels

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<th>Mental Health Level</th>
<th>Description</th>
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| **MH-A** | • History: mental health diagnosis/treatment, serious self-injurious behavior and/or suicide attempts/ideation, can include substance abuse treatment  
  • Symptoms may be acute or episodic, not chronic  
  • Can be seen on out-patient basis  
  • Seen on self-referral or staff-referral, not on scheduled monitoring or therapy, or participates in non-prescribed scheduled psycho-educational program or therapy  
  • Does not currently require psychotropic medication |
| **MH-B** | • Requires psychotropic medications  
  • Major diagnosis of Psychotic Disorder, Bi-Polar, or Major Depression  
  • Requires scheduled periodic to frequent clinical monitoring  
  • Requires prescribed, scheduled treatment program or therapy (which may not include psychotropic medication) |
| **MH-C1** | • Requires special intermediate housing unit with intensive treatment track(s) to be able to adjust to incarceration  
  • Adjustment dependent upon special arrangements administrative overrides/housing  
  • History of cycling or consistent non-compliance with prescribed treatment with behavioral and/or mental deterioration  
  • Requires specialized intensive track(s) and release planning to be able to function upon release to community |
| **MH-C2** | • Developmentally disabled and/or significant cognitive deficits  
  • Requires special intermediate housing unit with intensive treatment tracks to be able to adjust to incarceration  
  • Requires specialized intensive treatment track(s) and release planning to be able to function upon release to community |
| **MH-D** | • Due to mental illness, is a danger to self or others or is grossly impaired in ability for self-care  
  • Requires 24 hour medical monitoring |
Mental Health Population

- During FY 2019, approximately 16,784 (64%) out of 26,114 incarcerated offenders have a history of, or are currently exhibiting some form of mental illness.

- Approximately 23% of the inmate population are prescribed psychotropic medication.

- Population age 50 and older has grown:
  2019 – 5,286 age 50 and older

- Correctional Centers are the de facto public psychiatric hospitals in Oklahoma and the US
Mental Health Services Duties

- Screening/ assessment
- Treatment plan development and continued review
- Monthly assessment of all inmates prescribed antipsychotic medication as well as those diagnosed with a major depressive disorder, bipolar disorder, or psychotic disorder.
- Individual/group therapy
- Crisis intervention
- Co-occurring disorder treatment
- Suicide prevention
- Weekly restrictive housing unit assessments as well as assessments within 2 days for inmates with MH levels of B or higher. More in-depth assessment for inmates remaining in restrictive housing every 30 days.
Mental Health Services Duties

- Inpatient mental health services (JHCC, MBCC)
- Intensive outpatient mental health services (JHCC, MBCC)
- Participation in involuntary medication referrals and hearings
- Re-entry, pre-discharge planning/preparation
- Disciplinary reviews and recommendations
- Quarterly suicide prevention committee meetings
- Evaluation and recommendations for lower security
- Special reports and evaluations as requested (e.g., Gender Dysphoria Evaluations)
- Consultation with medical, administrative, security, and other staff on treatment and programming concerns
- Staff training for DOC facilities, Academy, Probation & Parole for Suicide Prevention and Mental Illness
Critical Psychologist
Specific Duties

• Case conceptualization, clinical diagnosis (especially differential diagnosis)
• Evaluation and conceptualization for facility/security placement
• Facility Mental Health Supervision/Mental Health Authority
• Supervise/manage/conduct evaluations for special programs (e.g., MHU/ICHU/HP)
• Psychological testing/evaluation for treatment planning/referrals
• Psychological testing/evaluation for social security disability determination applications
• Psychological testing/evaluation for Gender Dysphoria
• Psychological autopsies and reports
Critical Psychologist
Specific Duties

- Evaluation for and treatment of inmates with dementia related disorders
- Conduct required facility staff annual training on mental illness/suicide prevention
- Conduct required training on mental illness/suicide prevention at the Academy and for all Probation & Parole districts
- Clinical consultation with psychiatrists
- Referrals for involuntary medication consideration
- Chair involuntary medication hearings
- Internal audits for mental health services
- Supervision of practicum/intern students
2019: total direct care staff: 57
Inmates: 26,114

- Social Workers: 3
- Psychiatrist: 3
- Chief/Dep. Chief: 2
- Social Svcs Specialist: 2
- Clinical Coordinators/Psychologist: 10
- Counseling Clinicians: 37
In January 2007, the Oklahoma Department of Corrections (ODOC) and Oklahoma Department of Mental Health Services & Substance Abuse (ODMHSAS) developed a collaborative re-entry program to improve the transition of incarcerated offenders with serious mental illness into appropriate community-based mental health services upon release.
How does this Interagency Mental Health Collaboration Work?

Integrated services discharge managers, employed through ODMHSAS, function out of offices located at:

- Eddie Warrior Correctional Center,
- Joseph Harp Correctional Center,
- Mabel Bassett Correctional Center,
- North Fork Correctional Center and
- Oklahoma State Penitentiary

The discharge managers, as part of the DOC treatment team, coordinate the mental health discharge planning.
How is this Interagency Mental Health Collaboration Unique?

Beyond Collaboration:

• Goal is for individuals to leave prison with Social Security and Medicaid benefits aligned so funding is in place for medical and mental health services following release.

• Discharge managers and psychologists start the Social Security and Medicaid application process 120 days prior to an inmate’s scheduled discharge.

• RICCT, CRICCT, CCOR
Collaborative Mental Health Re-entry Program

Cumulative Admissions to the Mental Health Re-Entry Program (Data through December 2018)
Re-Entry Intensive Care Coordination Teams RICCT

• Four CMHC based teams (Re-entry Intensive Care Coordination Teams)
  – Two in Tulsa (Family and Children’s Services Mental Health Center, Inc.)
  – Two in Oklahoma City (Hope Community Services and NorthCare)

• Teams include a mental health case manager and a recovery support specialist.

• Begin with outreach 120 days from discharge to plan for services, housing, clothing, etc.

• Works with the consumer in the community until integrated in traditional services.
Re-Entry Intensive Care Coordination Teams
CRICCT/CCOR

• CRICCT
  – Similar to RICCT but with Co-Occuring Disorders included in Criteria
  – 2015-2018
  – Hope Community Services
  – Served 57 discharging inmates during 2 year period

• CCOR
  – The Collaborative Coalition for Offender Reentry (CCOR) is federally funded by the Substance Abuse and Mental Health Services Administration (SAMHSA).
  – 2015-2018 (extended through September 2019)
  – Served 113 discharging inmates
Summary

• Correctional mental health is a specialization that requires a great amount of training

• Increased safety risk compared to mental health professionals in traditional mental health settings

• Vast amount of and varied duties and requirements

• Facing staffing challenges

• Collaborative re-entry efforts of SMI has shown favorable results